4.12.3 WASTEWATER – PUBLIC UTILITIES

4.12.3.1 INTRODUCTION

Information for the wastewater analysis was based upon information within the following documents:

- Creekview Specific Plan Sanitary Sewer Master Plan Final Report, MacKay and Somps Civil Engineers, Inc., November 30, 2010
- Cumulative Analysis of UGA Impacts on Water Quality and Aquatic Resources in Pleasant Grove Creek, Roseville, California, Merritt Smith Consulting, Technical Memorandum dated January 15, 2006
- Roseville Regional Wastewater Treatment Service Area Master Plan, May 1996
- Roseville Regional Wastewater Treatment Service Area Master Plan Final EIR, May 1996
- Sierra Vista Specific Plan FEIR, May 2010
- South Placer Regional Wastewater and Recycled Water Systems Evaluation (Systems Evaluation, June 2007) and all supporting Technical Memoranda (as updated)
- West Roseville Specific Plan, February 2004
- West Roseville Specific Plan FEIR, February 2004
- Draft Creekview Specific Plan, 2010

All of the above listed documents are available for review during normal business hours at:

City of Roseville Permit Center

311 Vernon Street

Roseville, California

Several comments related to wastewater were received in response to the Notice of Preparation (NOP) (Appendix A). These comments are included in Appendix B of this EIR. The comments received requested information on the funding of required wastewater infrastructure and a requested the City consider future sewer flows located within the sewershed area but located outside of the project area.

4.12.3.2 ENVIRONMENTAL SETTING

The CSP area, described in detail in Chapter 2, (*Project Description*), is undeveloped. Consequently, there are no onsite wastewater treatment or conveyance facilities on site. Septic systems have been used on the site to serve the rural residential uses.

The City is the wastewater service provider for properties located within the City and will be the service provider for the CSP area. Wastewater is collected in sewer lines which ultimately connect to one of two regional wastewater treatment facilities. Treated wastewater is then either discharged into local area creeks, in compliance with state permit requirements, or is used as recycled water.

Wastewater Service Area

The City of Roseville, the South Placer Municipal Utility District, and Placer County are regional participants in the South Placer Wastewater Authority (SPWA). The SPWA was created in 2000 to oversee policy for funding regional wastewater infrastructure. The City owns and operates two regional wastewater treatment facilities on behalf of the regional partners. These treatment facilities are the Dry Creek Wastewater Treatment Plant (DCWWTP) and the Pleasant Grove Wastewater Treatment Plant (PGWWTP) and are described further below.

The City prepared the South Placer Regional Wastewater and Recycled Water Systems Evaluation (Systems Evaluation, June 2007 and updated December, 2009) which delineates the 2005 regional wastewater service area boundary (2005 SAB) and provides baseline and projected characterizations of its regional wastewater and recycled water systems. The 2005 SAB includes areas within Roseville, Rocklin, Loomis, and portions of Granite Bay and unincorporated Placer County. The Systems Evaluation is also the long-term planning tool to project wastewater treatment needs, and to identify necessary capital improvement projects to accommodate urban growth within the 2005 SAB. Figure 4.12.3.-1 shows the 2005 SAB along with the project's location in relationship to the 2005 SAB. The Systems Evaluation document addressed system conditions as of June 2004 and anticipated buildout conditions within the 2005 Boundary. Buildout of the 2005 SAB, including rezones and intensifications, would result in 16.34 million gallons per day (mgd) average dry weather flow (ADWF) at the DCWWTP and 16.52 mgd ADWF at the PGWWTP (Table ES-6, Systems Evaluation, December 2009 Updated Final Report) totaling 32.86 mgd ADWF in the 2005 SAB.

In addition to buildout of the 2005 SAB, the Systems Evaluation evaluates future Urban Growth Areas (UGAs) to determine an Ultimate SPWA Service Area boundary. The UGAs consider recently approved and pending specific plans and other development proposals, and thus include areas that have not yet been approved for development. Specifically, the UGAs included:

- Curry Creek;
- Regional University;
- Invoro Tech;
- Portions of Placer County;
- Orchard Creek;
- Placer Ranch;
- Placer Vineyards;
- SMD-3;
- SPMUD;
- Creekview;
- Sierra Vista; and
- Amoruso Ranch Study Area.



These projects are discussed in detail in Chapter 5.5.2, CEQA Considerations/ Cumulative Analysis. Average Dry Weather Flows (ADWF) at buildout of this Ultimate SPWA Service Area would result in 25.7 mgd at the PGWWTP¹ and ADWF of 45.27 mgd ADWF with total buildout in the Service Area. Figure 4.12.3-2 shows the Ultimate SPWA Service Area, as considered within the Systems Evaluation report.

Wastewater Treatment

Wastewater from the City of Roseville is currently treated at two regional wastewater treatment facilities. Both facilities are City-owned-and-operated. The first plant, the Dry Creek Wastewater Treatment Plant (DCWWTP), is located on Booth Road, along Dry Creek, in the southwest portion of the City. The second plant, the Pleasant Grove Wastewater Treatment Plant, is located on the east side of Westside Drive, south of the Roseville Energy Park.

Regional Plants

The DCWWTP provides tertiary-level wastewater treatment through the process of screening, grit removal, primary clarification, aeration, secondary clarification, filtration and ultraviolet disinfection, in addition, the DCWWTP provides full nitration and de-nitrification. The current average dry weather flow (ADWF) is approximately 10 million gallons per day (mgd), of which approximately 6 mgd come from the City of Roseville. The peak daily wet weather flow (PWWF) during the last 12 months was 17 mgd. The plant is permitted to discharge up to 18 mgd ADWF into Dry Creek under an existing National Pollutant Discharge Elimination System (NPDES) Permit No. CA0079502 / Waste Discharge Requirements (WDR) No. R5-2008-0077 adopted on June 12, 2008. It is not anticipated that this plant will serve the Project Area.

¹ RMC TM 2b, Update through September 3, 2009 and included within the Systems Evaluation document



ULTIMATE SPWA SERVICE AREA



The Pleasant Grove Wastewater Treatment Plant (PGWWTP) will serve the CSP area. This plant is located on the east side of Westside Drive, south of the Roseville Energy Park and currently serves the northwest areas in the existing City of Roseville, the Stanford Ranch area of the South Placer Municipal Utility District (SPMUD), and the Sunset Industrial Area of Placer County. The PGWWTP currently treats approximately 7 mgd ADWF with approximately 4 mgd coming from the City of Roseville. The PGWWTP provides tertiary-level treatment through the process of screening, grit removal, extended aeration, secondary clarification, filtration, chlorination, and dechlorination. The plant provides full nitrification and de-nitrification, and produces recycled water that meets Title 22 regulations for full, unrestricted use. Recycled water is used to irrigate golf courses, parks, streetscapes and other non residential irrigation areas.

The PGWWTP is presently authorized to discharge treated effluent into Pleasant Grove Creek under the National Pollutant Discharge Elimination System (NPDES) Permit No. CA0084573/WDR No. R5-2008-0079 adopted on June 12, 2008. Under this permit, the PGWWTP can discharge an average dry weather flow (ADWF) of 12 million gallons per day (mgd) increasing to a permitted ADWF discharge of 15 mgd ADWF upon completion of additional treatment facilities.

PGWWTP Service Area Flows

Current flow data from the PGWWTP indicate the ADWF at the PGWWTP is 7 mgd. The Systems Evaluation report provides estimates of flow to the PGWWTP at buildout of the of the 2005 Service Area Boundary, as well as at buildout of the ultimate SPWA service area boundary. At buildout of the 2005 boundary, wastewater flows (including rezones) are anticipated to be 16.52 mgd ADWF. Under the ultimate SPWA boundary (the current 2005 Service Area plus anticipated Urban Growth Areas), the ADWF is estimated at 25.67 mgd (Table ES-6, Systems Evaluation, December 2009 Updated Final Report). The CSP was included within the anticipated SPWA ultimate service area boundary.

The impacts of treating and discharging effluent up to 29.5 mgd average dry weather flow (ADWF) and the impacts of expanding the PGWWTP up to 24.7 mgd ADWF have been previously addressed in two environmental impact reports. These are the *Roseville Regional Wastewater Treatment Service Area Master Plan Environmental Impact Report* (WWMP EIR), prepared by Environmental Science Associates in May 1996 (SCH#1998012011) and the *West Roseville Specific Plan FEIR* prepared by EIP Associates in February 2004 (SCH# 2002082057). The WWMP and the

WRSP FEIR are hereby incorporated by reference. These documents are available for review during normal business hours at the City of Roseville Permit Center, 311 Vernon Street, Roseville, CA. Throughout this document, the *Roseville Regional Wastewater Treatment Service Area Master Plan Environmental Impact Report* is also referred to as the Wastewater Master Plan EIR.

Wastewater Collection

The City's wastewater collection system includes both gravity sewer lines and lift stations with associated force mains. The closest wastewater collection system to service the project area is located within the City's West Roseville Specific Plan (WRSP) area.

4.12.3.3 **REGULATORY SETTING**

The collection, treatment and discharge of wastewater flows within the City of Roseville are regulated by federal, state and local regulations as summarized below.

Federal

NPDES Permits (Federal and State)

The National Pollutant Discharge Elimination System (NPDES) permit system was established in the Clean Water Act to regulate municipal and industrial discharges to surface waters of the U.S. The discharge of wastewater to surface waters is prohibited unless an NPDES permit has been issued to allow that discharge. Each NPDES permit includes the following provisions: effluent and receiving water limits of allowable concentrations and/or mass of pollutants contained in the discharge; prohibitions on discharges not specifically allowed under the permit; provisions that describe required actions by the discharger, including industrial pretreatment, pollution prevention, and self-monitoring activities; and other regulatory requirements.

The wastewater discharge from the PGWWTP to Pleasant Grove Creek is regulated under a NPDES permit issued by the RWQCB. To obtain the permit, a Report of Waste Discharge (RWD) was prepared. The RWD includes information about the design and operation of the treatment plant (including the average dry weather flows for the plant), influent wastewater characteristics, and removal rates for specific water quality parameters. The NPDES permit and the Waste Discharge Requirements (WDR) are used to identify discharge prohibitions, effluent limitations, and monitoring and reporting requirements.

The discharge prohibitions and limitations in the permit are designed to ensure the maintenance of public health and safety, protection of receiving water resources, and safeguarding of designated beneficial uses of water bodies. Discharge limitations in the PGWWTP permit define allowable effluent concentrations for flow, biological oxygen demand (BOD), total suspended matter, residual chlorine, settleable matter, total coliform, oil and grease, and pH. Limitations also encompass mineralization and toxicity to aquatic life. The provisions provide stipulations for the disposal of solid materials, and limitations on impacts to receiving waters. The permit also specifies the sampling, monitoring, and reporting of requirements for compliance with waste discharge regulations. The monitoring program entails sampling influent, effluent, and the receiving water. The provisions of the NPDES permit and the WDR are enforceable through an order issued by the RWQCB or civil action.

Title 40 of the Code of Federal Regulations (CFR), Part 503 and Part 258, serves as the basis for the RWQCB requirements for biosolids disposal by land application or in a landfill. Title 27 of the California Code of Regulations and standards established by the RWQCB in a General Order for the disposal of biosolids regulate the disposal of biosolids.

Title 40 of the CFR, Parts 405 through 471, contains the Federal Categorical Pretreatment Standards for the pretreatment of industrial wastes discharged to publicly owned treatment works such as the PGWWTP.

State

Porter-Cologne Water Quality Control Act

The Porter-Cologne Water Quality Control Act is California's statutory authority for the protection of water quality. Under the Porter-Cologne Act, the State must adopt water quality plans, policies and objectives that will provide protection to the State's waters for the use and enjoyment of the people of California. In California, the State Water Resources Control Board (SWRCB) has authority and responsibility for establishing policy for water quality control issues for the State. Regional authority for planning, permitting, and enforcement is delegated to the nine Regional Water Quality Control Boards (RWQCB). The Porter-Cologne Water Quality Control Act authorizes the SWRCB and RWQCB to issue NPDES permits containing waste discharge requirements, and to enforce these permits. SWRCB and RWQCB regulations implementing the Porter-Cologne Water Quality Control Act are included in Title 27 of the California Code of Regulations.

General Waste Discharge Requirements (GWDRs) for Sanitary Sewer Systems

The General Waste Discharge Requirements for Sanitary Sewer Systems was adopted by the State Water Resources Control Board in May 2006. These WDRs require local jurisdictions to develop a Sewer System Management Plan (SSMP) that addresses the necessary operation and emergency response plans to reduce sanitary sewer overflows. The SSMP also includes the following elements:

- Organizational Structure
- Legal Authority
- O&M Program
- Design and Construction standards
- Emergency Response
- Fat, Oils and Grease (FOG) control
- Capacity Assurance
- Performance Measures
- Self Audit Program
- Communication Program

The WDRs require that the local jurisdiction approve the SSMP and the Roseville City Council approved the City's SSMP on January 21, 2009.

Local

South Placer Wastewater Authority (SPWA)

The SPWA is a joint powers authority formed to fund regional wastewater and recycled water facilities in southwestern Placer County for three partner agencies (the "participants"): the City of Roseville, the South Placer Municipal Utility District (SPMUD), and portions of Placer County. The regional facilities funded by the SPWA thus far include recycled water facilities, trunk sewer lines, and two wastewater treatment plants (WWTPs). All three participants transmit wastewater to these WWTPs. SPWA also monitors compliance with operational criteria established in the Funding and Operations Agreements among the participants.

The Funding Agreement outlines each participant's responsibility for debt service on SPWA's bonds and funding of regional facilities. The Operations Agreement documents maintenance and operations responsibilities for regional facilities (primarily the wastewater treatment plants) and establishes the City of Roseville as the owner and operator of the two WWTPs on behalf of the participants.

The Operations Agreement also identifies a regional service area boundary which delineates the area served by SPWA-funded regional facilities. Projects that require wastewater treatment using SPWA-funded regional facilities – especially projects outside the existing service area boundary – require appropriate environmental analyses. The SPWA Board considers the adequacy of the environmental documentation for such projects to ensure that regional facilities needs are met. Once that review has occurred, the participants may agree to modify the service area boundary identified in the Operations Agreement.

City of Roseville Municipal Code

Section 14 of the City's Municipal Code contains regulations associated with sewer use, sewer rates and charges, and industrial wastewater. Chapter 14.26 prohibits discharge to a sanitary sewer of any pollutant or wastewater that would interfere with the operation or performance of the City's wastewater collection or treatment facilities

City of Roseville General Plan

The City of Roseville General Plan contains goals and policies that are designed to ensure that residents have adequate wastewater service.

- **Goal 1:** Participate in a cooperative regional approach to wastewater that adequately services planned growth within the city.
- **Goal 2:** Provide wastewater services to all existing and future Roseville development through the City's wastewater utility. The provision of services by another provider may be considered when it is determined that such service is beneficial to the City and its utility customers or the provision of City services is not feasible.

- **Goal 4:** Meet State of California and EPA water quality standards for the discharge of treated wastewater, as well as meet State of California quality standards for the production of recycled water.
- **Policy 2:** Ensure adequate storm surge capacity at the wastewater treatment plants.
- **Policy 3:** Initiate upon 75 percent utilization of treatment plant capacity, expansion studies to determine necessary improvements to meet projected wastewater treatment demands.
- **Policy 4:** Ensure that wastewater treatment capacity is available and that wastewater generation is minimized.

City of Roseville Improvement Standards

Section 9 of the City's Improvement Standards (Sanitary Sewer Design) provides criteria for design of sewer systems. Compliance with these standards would reduce impacts related to wastewater conveyance by ensuring that wastewater collection and conveyance facilities are properly sized to convey the flows from development associated with the project.

4.12.3.4 **IMPACTS**

Analysis Methodology

For purposes of utilities analysis, the project is the entire annexation area with the proposed land uses shown in Figure 2-5, *Land Use Plan*.

Wastewater Treatment

For wastewater treatment, the demand for treatment was calculated for the CSP and compared to the capacity of the PGWWTP as well as to demand estimates included in the Systems Evaluation. The Average Dry Weather flow for treatment capacity was determined utilizing unit flow factors established in the System Evaluation report. These unit flow factors, provided in Table 4.12.3-1 have been applied to the proposed land uses in the CSP to estimate the quantity of wastewater to be treated at the PGWWTP.

TABLE 4.12.3-1

AVERAGE DRY WEATHER UNIT GENERATION RATES

Project Land Use	Flow Rate (gpd/du)
Low Density Residential	190
Medium Density Residential	190
High Density Residential	130
Commercial Mixed Use	2,300
Community Commercial	850
Commercial Business Park	850
Parks – 10 acres	10
Public/Quasi Public - Public Facilities	660
Public/Quasi Public - Religious Facilities	660
Public/Quasi Public - Schools	170

For wastewater collection, Peak Wet Weather Flow (PWWF) estimates were used to size required on-site infrastructure to service the CSP. The PWWF estimates were generated using flow and peaking factors established in the System Evaluation report. This analysis is included in the Creekview Specific Plan Sanitary Sewer Master Plan Final Report dated November 30, 2010 prepared by McKay and Somps Civil Engineers, Inc. This master plan is included in Appendix G of this EIR.

Thresholds of Significance

For the purposes of this EIR, a significant impact would occur if the development proposed for the project would do the following:

• Result in or require the construction or expansion of wastewater treatment, or collection facilities that would create significant environmental effects.

- Result in a determination that inadequate capacity is available at the wastewater treatment plant to serve the project's projected demand in addition to existing wastewater treatment commitments.
- Exceed wastewater treatment requirements of the Regional Water Quality Control Board.

IMPACT 4.12.3-1	CONSTRUCTION OR EXPANSION OF WASTEWATER COLLECTION FACILITIES		
Applicable Policies and Regulations	City of Roseville Improvement Standards		
	CSP Urban Reserve		
Significance with Policies and Regulations	Less Than Significant	Less Than Significant	
Mitigation Measures:	None Required None Required		
Significance after Mitigation:	Less Than Significant Less Than Significant		
CREEKVIEW SPECIFIC PLAN			

Wastewater will be conveyed to the PGWWTP for treatment by a network of pipes installed within street rights-of-way or easements. The conveyance system will include onsite collection systems and off-site existing and planned collection systems located within the West Roseville Specific Plan Area (WRSP). Sewer collection pipes within the project area would range in size from 8-inches to 21-inches in diameter. Flows from the project area would connect to existing or planned infrastructure within the WRSP area, which connect to the PGWWTP. Infrastructure within the WRSP area was planned and sized to accommodate flow from the CSP and evaluated in the WRSP EIR, 2004. Similarly, portions of the wastewater collection system installed during development of the CSP would be oversized to accommodate wastewater from the Urban Reserve. Because of site topography, a small portion of the CSP will require the use of a sanitary sewer lift station to lift flows into onsite gravity sewer mains. This lift station is identified on the land use plan and is located adjacent to and west of Westbrook Boulevard immediately south of Pleasant Grove Creek (Parcel C-43, PQ/P).

The wastewater collection infrastructure would be constructed and installed over time to coincide with development entitlements, and would be designed to accommodate buildout of the CSP. Compliance with the City of Roseville improvement standards would ensure that the wastewater collection and conveyance facilities would be adequate to serve the proposed project. The actual pipe sizes required to convey the flows from the project to the PGWWTP are identified in the *Creekview Specific Plan Sanitary Sewer Master Plan Final Report* by McKay and Somps Civil Engineers, Inc. Figure 2-12 in the *Project Description*, provides an overview of the planned wastewater system to serve the project.

As indicated above, the wastewater conveyance system within the West Roseville Specific Plan was oversized to accommodate buildout of the Creekview Specific Plan area, because it was identified as an area for future expansion within the City/County MOU (Referred to as the "Remainder Area" in the West Roseville Specific Plan, Final EIR, February 2004). As indicated in the Analysis of Impact 4.11-6 in the West Plan EIR:

"Portions of the wastewater collection system installed during development of the WRSP Area would be oversized to accommodate wastewater flow from the Remainder Area. In addition, three manholes would be installed as part of the wastewater infrastructure for the WRSP Area that would serve as future connection points for the Remainder Area. These manholes would be located at the northwest boundary at Blue Oaks Blvd..."

In summary, the proposed onsite wastewater collection and conveyance system and the existing and proposed offsite conveyance system in the WRSP Area, have been sized to serve the anticipated wastewater flows generated by the CSP. These facilities will be constructed in public roads and right-of ways and the physical impacts of associated construction activities are analyzed in this EIR. Therefore, the impacts of constructing the CSP wastewater collection system would be **less than significant.**

URBAN RESERVE

Although a land use plan has been assumed for the Urban Reserve, the exact sizes and layout of the wastewater collection system are not currently known. The design of the system would comply with the City of Roseville Environmental Utilities Department requirements. These requirements are found in Section 9, Sanitary Sewer Design, of the City of Roseville Improvement Standards, and would ensure that applicants in the Urban Reserve demonstrate that wastewater collection is adequate to accommodate flows generated by development.

As previously discussed, infrastructure already planned as part of the WRSP would need to be extended down Westbrook Blvd. to connect the project with the PGWWTP. Similar to the CSP, wastewater system infrastructure within the WRSP area was planned and sized to accommodate flow from the Urban Reserve area and was evaluated in the WRSP EIR, 2004. It is anticipated, therefore, that the capacity of the wastewater system in the WRSP area will be adequate for both the CSP and future development in the Urban Reserve area.

Development of the Urban Reserve must comply with city standards for wastewater conveyance and impacts from construction of any necessary improvements will be analyzed in the planning and environmental review of the Urban Reserve. Also, the CSP conveyance system is being designed to accommodate flows from the Urban Reserve. Therefore, the impact of constructing the wastewater collection system would be **less than significant**.

IMPACT 4.12.3-2	CAPACITY OF WASTEWATER TREATMENT FACILITIES		
Applicable Policies and Regulations	Chapter 14.26 of Municipal Code		
	CSP Urban Reserve		
Significance with Policies and Regulations	Significant	Significant	
Mitigation Measures:	MM 4.12.3-1 Treatment Plant Capacity	WMM 4.11-6 Treatment Plant Expansion Policies	
Significance after Mitigation:	Less Than Significant Less Than Significant		
CDEEKVIEW SDECIEIC PI AN			

The CSP is expected to generate 0.37 mgd Average Dry Weather flow (ADWF) of wastewater. To calculate flows for the CSP, unit flow factors and peaking factors established in the System Evaluation report were used. The unit flow factors (shown in Table 4.12.3-1 above) have been applied to the proposed land uses in the CSP to estimate the quantity of wastewater to be treated

at the PGWWTP. Table 4.12.3-2 summarizes the average dry weather flow by land use for the CSP area.

TABLE 4.12.3-2

CSP AVERAGE DRY WEATHER FLOW SUMMARY

Project Land Use	ADWF (mgd)
Low Density Residential	0.159
Medium Density Residential	0.124
High Density Residential	0.068
Community Commercial	0.013
Community Commercial / Business Professional	0.003
Public/Quasi Public - Public Facilities	0.002
Public/Quasi Public - Schools	0.001
TOTAL AVERAGE DRY WEATHER FLOW	0.37

The projected flow to the PGWWTP from buildout of the 2005 Service Area Boundary is 16.52 mgd. This flow does not include projects that were considered Urban Growth Areas (UGAs) at the time of the report. Since development of that flow estimate, the Regional University Specific Plan has been approved by Placer County and the Sierra Vista Specific Plan (SVSP) has been approved by the City. Regional University anticipates conveying up to 1.17 mgd ADWF to the PGWWTP and the SVSP anticipates conveying 1.37 mgd ADWF to the PGWWTP. The CSP is projected to generate wastewater flows of 0.37 mgd ADWF for treatment at the PGWWTP. This would bring total flows at the PGWWTP to 19.43 mgd as summarized in Table 4.12.3-3 below.

	ADWF (mgd)	Source
2005 SPWA Service Area Boundary	16.52	Systems Evaluation
Regional University	1.17	Regional University Specific Plan Draft EIR (December 2007)
Sierra Vista	1.37	Sierra Vista Specific Plan FEIR (May, 2010)
CSP	0.37	CSP Sanitary Sewer Master Plan (2010)
Total Flow (CSP)	19.43	
Evaluated Treatment Facility Capacity	24.7	West Roseville Specific Plan EIR

TABLE 4.12.3-3 PGWWTP BUILDOUT FLOWS with CSP (ADWF)

The West Roseville Specific Plan EIR (WRSP EIR) evaluated wastewater treatment impacts associated with expansion of wastewater treatment facilities up to 24.7 mgd ADWF. The projected wastewater flows to the PGWWTP would not exceed the flows previously analyzed in Section 4.11, Impact 4.11-7 of the West Roseville Specific Plan EIR, which is incorporated into this document by reference as a **significant** impact.

As identified in the WRSP EIR, the construction of additional treatment facilities would be needed to accommodate the identified growth. Wastewater treatment plant capacity must be expanded prior to developing residences and non-residential uses that would cause total wastewater flows from the CSP together with other projects in the UGA, to exceed the existing treatment capacity of the PGWWTP. Increasing wastewater treatment capacity of the PGWWTP to accommodate planned growth in the regional service area and the CSP will require expansion of the treatment facilities and requires the SPWA to expand the 2005 Service Area Boundary to include the CSP area. A 20-acre City-owned parcel on the south side of the PGWWTP was identified as part of the WRSP to accommodate future expansion of the PGWWTP. The proposed CSP's contribution to the expansion of PGWWTP, in combination with other development in the region would add to the need to expand the facility. This is a **significant** impact.

The WRSP EIR indentified mitigation measure WMM 4.11-5 to reduce this impact to a less-thansignificant level. Implementation of MM 4.12.3-1, Treatment Plant Capacity, which replaces WMM 4.11-5, will require the expansion of the 2005 Service Area Boundary prior to City issuance of building permits. MM 4.12.3-1 further requires the CSP applicant to pay connection fees for all CSP development, which will pay for PGWWTP expansion, and to make fair share payments for environmental review of the Service Area Boundary expansion. This will allow for capacity expansion of the PGWWTP as necessary to accommodate development within the CSP and will reduce the impact to a **less than significant** level.

URBAN RESERVE

Future wastewater flows from the Urban Reserve area would be treated at the PGWWTP. The Urban Reserve area is projected to generate 0.06 mgd ADWF of wastewater to be treated as shown in Table 4.12.3-4 below, for treatment at the PGWWTP. Increasing the capacity of the PGWWTP to accommodate planned growth in the regional service area, including the Urban Reserve area will require expansion of the treatment facilities. A 20-acre City-owned parcel on the south side of the PGWWTP was identified as part of the WRSP to accommodate future expansion of the PGWWTP. While the Urban Reserve's contribution to the expansion of PGWWTP is incremental, and would be in combination with other development in the region, it would nonetheless, add to the need to expand the facility.

	ADWF (mgd)	Source
2005 SPWA Service Area Boundary	16.52	Systems Evaluation
Regional University	1.17	Regional University Specific Plan Draft EIR (December 2007)
Sierra Vista	1.37	Sierra Vista Specific Plan FEIR (May, 2010)
CSP	0.37	CSP Sanitary Sewer Master Plan (2010)
CSP Urban Reserve	0.06	CSP Sanitary Sewer Master Plan (2010)
Total Flow (CSP)	19.49	
Evaluated Treatment Facility Capacity	24.7	West Roseville Specific Plan EIR

TABLE 4.12.3-4 PGWWTP BUILDOUT FLOWS with CSP and Urban Reserve (ADWF)

Similar to the CSP, this impact is considered **significant.** Implementation of previously adopted WMM 4.11-6 Treatment Plant Expansion Policies, identified in the WRSP EIR, will ensure that at the time expansion is determined to be necessary, the City will prepare the required environmental review document to analyze any significant impacts and identify appropriate mitigation measures. Implementation of WMM 4.11-6 will reduce this to a **less than significant** level.

IMPACT 4.12.3-3	CONSTRUCTION OR EXPANSION OF WASTEWATER TREATMENT FACILITIES		
Applicable Policies and Regulations	Chapter 14.26 of Municipal Code		
	CSP Urban Reserve		
Significance with Policies and Regulations	Significant	Significant	
Mitigation Measures:	MM 4.12.3-2 Treatment Plant Expansion	MM 4.12.3-2 Treatment Plant Expansion	
Significance after Mitigation:	Less Than Significant Less Than Significant		

CREEKVIEW SPECIFIC PLAN

As identified in Impact 4.12.3-2, the capacity of the PGWWTP would need to be expanded to accommodate development within the CSP area. Construction impacts associated with plant expansion anticipated to occur are: noise, dust, air quality emissions from construction vehicles, increased traffic congestion due to construction vehicles, potential disruption of utility lines, erosion, water quality impacts, and potential disturbance of cultural resources. As evaluated in the Wastewater Master Plan EIR, the construction impacts of the wastewater treatment plant expansion necessary to support the CSP and other approved development within the service area would be temporary and would be **less than significant** after mitigation. As described in General Plan Policy 3, the City of Roseville will initiate expansion efforts at the time the PGWWTP nears 75 percent of capacity.

Because the plant would be expanded, it can be assumed that the construction and operational impacts would be similar to those that were identified for construction of the existing facility. Expansion of the treatment plant would likely contribute to potential growth inducement, land use incompatibility, traffic, noise, dust, odors, and water quality impacts, including increased discharge to Pleasant Grove Creek and potential impacts to water temperatures associated with increased discharge. These impacts are analyzed in Sections 4.4, *Air Quality*, 4.6 *Noise*, 4.8, *Vegetation and Wildlife*, and 4.12-3 of this EIR. The onsite impacts due to expansion of the wastewater treatment plant that were previously analyzed in the Wastewater Master Plan EIR are:

- Loss of vernal pools/seasonal wetlands, and impacts to vernal pool special status species
- Loss of raptor habitat
- Odor and noise emissions at PGWWTP
- Increased criteria air pollutant emissions due to subsequent development

A 20-acre City-owned parcel on the south side of the PGWWTP was identified as part of the WRSP to accommodate future expansion of the PGWWTP, and was analyzed in the WRSP EIR. It is anticipated the impacts listed above could occur if the PGWWTP were expanded on the 20-acre parcel to the south of the plant and would be **potentially significant**.

Implementation of MM 4.12.3-2, Treatment Plant Construction, which requires that all appropriate construction related mitigation measures identified in the Wastewater Master Plant EIR be implemented as part of expanding the PGWWTP, will reduce construction related impacts to **less than significant** levels.

URBAN RESERVE

Future wastewater flows from the Urban Reserve area would be treated at the PGWWTP. Future development of the Urban Reserve area is projected to generate 0.06 mgd ADWF of wastewater as discussed in Impact 4.12.3-2 above, for treatment at the PGWWTP. Similar to the CSP, development in the Urban Reserve area will require expansion of the PGWWTP. A 20-acre City-owned parcel on the south side of the PGWWTP was identified as part of the WRSP to accommodate future expansion of the PGWWTP and was analyzed in the WRSP EIR. The Urban Reserve area's contribution to the expansion of PGWWTP in combination with other development in the region, would contribute to the need to expand the facility.

Because the plant would be expanded, it can be assumed that the construction and operational impacts would be similar to those that were identified for construction of the existing facility. Expansion of the treatment plant would likely contribute to potential growth inducement, land use incompatibility, traffic, noise, dust, odors, and water quality impacts, including increased discharge to Pleasant Grove Creek and potential impacts to water temperatures associated with increased discharge. These impacts are analyzed in the following impact section of this EIR. The onsite impacts due to expansion of the wastewater treatment plant that were previously analyzed in the Wastewater Master Plan EIR are:

- Loss of vernal pools/seasonal wetlands, and impacts to vernal pool special status species
- Loss of raptor habitat
- Odor and noise emissions at PGWWTP
- Increased criteria air pollutant emissions due to subsequent development

These impacts are **significant**. Implementation MM 4.12.3-2, Treatment Plant Expansion which requires that all appropriate construction related mitigation measure identified in the Wastewater Master Plan EIR be implemented as part of expanding the PGWWTP, will reduce construction related impacts to **less than significant** levels.

IMPACT 4.12.3-4	WATER QUALITY IMPACTS FROM WASTEWATER DISCHARGES BEYOND THE SPWA 2005 SERVICE AREA BOUNDARY		
Applicable Policies and Regulations	Porter-Cologne Water Quality Control Act NPDES Permit		
	CSP	Urban Reserve	
Significance with Policies and Regulations	Significant	Significant	
Mitigation Measures:	MM 4.12.3-2 Treatment Plant Expansion	WMM 4.11-6 Treatment Plant Expansion Policies	
Significance after Mitigation:	Less Than Significant	Less Than Significant	

The CSP is currently located outside of the SPWA 2005 Service Area Boundary (SAB) as shown on Figures 4.12.3-1 and 4.12.3-2. This impact analysis evaluates the water quality impacts associated with discharges to Pleasant Grove Creek from the wastewater flows to be conveyed to the PGWWTP from outside the 2005 SAB.

CREEKVIEW SPECIFIC PLAN

Wastewater flows from the CSP plus buildout of the 2005 Service Area Boundary, including the recently approved Regional University Specific Plan and Sierra Vista Specific Plan projects, are expected to generate 19.43 mgd ADWF of wastewater to be treated at the PGWWTP as shown in Table 4.12.3-3. The impacts of discharging up to 29.5 mgd average dry weather flow (ADWF) was

previously addressed in the *Roseville Regional Wastewater Treatment Service Area Master Plan Draft Environmental Impact Report* (WWMP EIR), prepared by Environmental Science Associates in May 1996. In addition, a technical memorandum titled *Cumulative Analysis of UGA Impacts on Water Quality and Aquatic Resources in Pleasant Grove Creek, Roseville, California, by Merritt Smith Consulting dated January 15, 2006 (Merritt Smith Tech Memo)*, was prepared to evaluate the cumulative impacts associated with treatment and discharge from a water quality and aquatic resource perspective of all foreseeable wastewater flows from future UGAs (e.g. discharge of flow outside the 2005 SAB). The Merritt Smith Tech Memo calculated the estimated future average dry weather flow from the PGWWTP 2005 Service Area plus flow from the UGAs located outside the 2005 service area as 23.4 mgd. This is 6.1 mgd less than the 29.5 mgd future flow projected for the PGWWTP in the WWMP EIR, but 3.92 mgd more than anticipated from the proposed CSP. This is considered a **significant** impact. The Merritt Smith technical memorandum is included in Appendix I for reference.

The WWMP EIR and the Merritt Smith Tech Memo considered the following potential water quality degradation issues related to discharge of effluent to Pleasant Grove Creek as well as flow-related effects. Specifically, the following items were evaluated:

- Temperature;
- Trace Metals and Organic Pollutants;
- Aquatic Life Toxicity;
- Mercury;
- pH;
- Biostimulatory substances (Nutrients);
- Dissolved Oxygen;
- Taste and Odor;
- Flooding Effects;
- Sedimentation/Turbidity; and
- Riparian Habitat Effects

The Merritt Smith Tech Memo confirmed that the water quality impacts and mitigation measures documented within the WWMP EIR are still valid to reduce the potential cumulative effects of wastewater flows from the UGAs (including the Project). With the exception of temperature, trace metals/organic pollutants, dissolved oxygen and riparian habitat, all other issues were determined to have a less than significant impact. Mitigation Measures were identified in the WWMP EIR to

reduce the remaining potentially significant impact issues to **less than significant** levels as summarized in Table 4.12.3-5.

TABLE 4.12.3-5

WATER QUALITY AND AQUATIC RESOURCE IMPACT SUMMARY ON PLEASANT GROVE CREEK FOR DISCHARGES FROM THE PGWWTP UP TO 29.5 MGD

Impact Issue	Impact	Significance	Mitigation Measures from 1996 Master Plan EIR
Temperature	Additional flow from UGAs will increase thermal load in PG Creek.	Potentially significant, but less then significant after mitigation.	MM7-4: Install cooling towers if necessary.
Trace Metals /	Metals / hic PollutantsAdditional flow from UGAs will reduce dilution from PG Creek, resulting in a greater concentration of effluent constituents.Potentially significant, but less then significant after mitigation.	MM 7-2: Install advanced treatment facilities.	
Organic Pollutants		but less then significant after mitigation.	MM 7-3: Use pre- treatment metal source controls.
Dissolved Oxygen	Biochemical oxygen demand of effluent should be under 3 mg/L	Potentially significant, but less then significant after mitigation.	MM 7-2: Install advanced treatment facilities.
	to prevent potentially significant decreases in dissolved oxygen levels in PG Creek.		MM 7-3: Use pre- treatment metal source controls.
Riparian Habitat	Loss of oak trees due to effluent discharge	Potentially significant, then significant after mitigation.	MM 4-13: Conduct oak mortality monitoring along creek.
Sources: Merritt Smith Consulting, Cumulative Analysis of UGA Impacts on Water Quality and Aquatic Resources in			

Pleasant Grove Creek, Roseville, California, January 15, 2006.

The CSP's contribution to these impacts is considered **significant**. MM4.12.3-2 *Treatment Plant Expansion*, requires that prior to issuance of building permits for development in the CSP area, the applicant shall demonstrate to the City that the SPWA has approved expansion of the SPWA 2005 Service Area Boundary to include the CSP. All applicants shall participate financially in the

construction of additional wastewater treatment capacity sufficient to accommodate projected flows through payment of connection fees. In addition, City compliance with the measures listed above and with the NPDES permit would reduce impacts associated with an increased demand for discharge of the treated effluent from the PGWWTP by ensuring that water quality standards are met. Additionally, Chapter 14.26 of the City's Municipal Code prohibits discharge to any sanitary sewer of any pollutant or wastewater that would interfere with the operation or performance of the City's wastewater collection or treatment facilities.

Future expansion(s) of the PGWWTP would require modifications to the plant's NPDES permit. Compliance with the modified permit and enforcement of the City's Municipal Code would reduce water quality impacts associated with increased effluence discharges to a **less than significant** level.

URBAN RESERVE

Wastewater flows from future development of the Urban Reserve area plus the CSP plus buildout of the 2005 Service Area Boundary, including the recently approved Regional University Specific Plan project, are expected to generate 19.49 mgd ADWF of wastewater to be treated at the PGWWTP (reference Table 4.12.3-4). The Urban Reserve's contribution to water quality impacts associated with PGWWTP expansion is considered **significant**. Compliance with previously adopted WMM 4.11-6 Treatment Plant Capacity Policies, identified in the WRSP EIR, and with the NPDES permit would reduce impacts associated with an increased demand for discharge of the treated effluent from the PGWWTP by ensuring that water quality standards are met. Future expansion(s) of the PGWWTP would require modifications to the plant's NPDES permit. Compliance with the modified permit would reduce water quality impacts associated with increased effluent discharges to a **less than significant** level.

4.12.3.5 MITIGATION MEASURES

The Project area was included in the program-level analysis of the West Roseville Specific Plan Final EIR. Mitigation adopted by the City Council at time of approval in 2004 is still applicable in the CSP area unless superseded by CSP project-specific mitigation, and will continue to apply to the Urban Reserve area unless noted. The following refers to the previously adopted WRSP mitigation measures as "WMM," and will show either strikeout for language that is being eliminated from the previously adopted WMMs or <u>underline</u> for language that is proposed to be added to the previously adopted WMMs.

WMM 4.11-6 Treatment Plant Expansion Policies (Impact 4.12.3-2 and 4.12.3-4-Urban Reserve)

Any proposal for development in the Remainder Area Urban Reserve shall require that adequate treatment capacity at the PGWWTP be demonstrated and evaluated in an environmental document that tiers from this EIR in order to provide a project-level analysis. The environmental document shall be the responsibility of the applicant. Permits to discharge the treated flows shall also be obtained prior to the granting of any occupancy within the Remainder Area Urban Reserve. Further, all relevant mitigation measures identified in the Wastewater Master Plan EIR shall be implemented. A list of mitigation measures applicable to this project area are found in Appendix ¥ J of this EIR.

The following mitigation measure is deleted and replaced with MM 4.12.3-1

WMM 4.11-5 Treatment Plant Capacity (Impact 4.12.3-2 - CSP)

Prior to obtaining building permits for development that would cause total wastewater flows from the WRSP Area to exceed 1.1 mgd, the applicant shall demonstrate that the PGWWTP will be expanded to 22.4 mgd. This includes obtaining all necessary permits to discharge the treated flow. The applicant shall also demonstrate that the timing of the plant expansion will be adequate to serve the WRSP Area without impeding other planned development assumed in the Wastewater Master Plan. Further, the applicants shall implement all relevant mitigation measures identified in the Wastewater Master Plan EIR. A list of mitigation measures applicable to this project area are found in Appendix V of this EIR.

MM 4.12.3-1 Treatment Plant Capacity (Impacts 4.12.3-2 CSP)

Prior to issuance of building permits for development in the CSP area, the applicant shall demonstrate to the City that the SPWA has approved expansion of the SPWA 2005 Service Area Boundary to include the CSP. All applicants shall participate financially in the construction of additional wastewater treatment capacity sufficient to accommodate projected flows through payment of connection fees. Applicant shall also participate on a fair share basis in other financial mechanisms for any additional environmental review required to secure approvals necessary to increase wastewater discharges from the plant, including approval by the SPWA for expansion of the service area boundary. It is recognized that the CSP applicant will rely on the City (on behalf of the SPWA partners) to construct regional treatment and regional transmission facilities needed to treat and discharge wastewater produced within the service area boundary. In the event the City is unable to obtain all required permits (e.g. NPDES permit and WDRs) or is unable to complete the required facility expansion(s), development within the service area boundary may continue until existing capacity has been exhausted, at which time any remaining development shall be curtailed until such time as sufficient wastewater treatment and discharge capacity becomes available.

MM 4.12.3-2 Treatment Plant Expansion (Impacts 4.12.3-3 CSP and Urban Reserve, Impact 4.12.3-4 CSP)

The applicant and/or the City, as specified, shall implement all relevant construction related mitigation measures for expansion of the PGWWTP listed in certified Final EIR Appendix J and all water quality and aquatic resource mitigation measures applicable to this project as listed in certified Final EIR Table 4.12.3-5.